

## **2009 DRAFTING REQUEST**

### **Bill**

Received: **01/19/2009**

Received By: **agary**

Wanted: **As time permits**

Identical to LRB:

For: **Administration-Budget**

By/Representing: **Byrnes**

This file may be shown to any legislator: **NO**

Drafter: **agary**

May Contact:

Addl. Drafters:

Subject: **Transportation - driver licenses**

Extra Copies: **EVM, PG, TKK**

Submit via email: **NO**

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### **Pre Topic:**

DOA:.....Byrnes, BB0458 -

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### **Topic:**

Create a grant program for drivers education

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### **Instructions:**

See attached

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### **Drafting History:**

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?				_____			S&L
/1	agary 01/19/2009	csicilia 01/20/2009	phenry 01/20/2009	_____	sbasford 01/20/2009		S&L
/2	agary 01/22/2009	csicilia 01/23/2009	jfrantze 01/23/2009	_____	cduerst 01/23/2009		

FE Sent For:

<END>

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/?	agary	1 cjs 1/20 09	1/20 ph	1/20 ph			

FE Sent For:

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## 2009-11 Budget Bill Statutory Language Drafting Request

- Topic: Create a grant program for Drivers Education
- Tracking Code: BB0458
- SBO team: Tax, Transportation and Budget Development Team
- SBO analyst: Tyler Byrnes
  - Phone: 266-1039
  - Email: tyler.byrnes@wisconsin.gov
- Agency acronym: DOT
- Agency number: 395
- Priority (Low, Medium, High): High

Intent: Please prepare a draft that creates a grant program within the department of transportation providing subsidies to schools, technical colleges and private driver training schools in order to provide low or no cost driver training to low income individuals. Allow the department to issue administrative rules outlining the criteria for grant awards and levels of student eligibility. See attached additional details.

# A Proposal to Restore Driver's Education to Wisconsin Students

Justice 2000, Inc.

## Center for Driver's License Recovery and Employability

**Problem:** Many sixteen to eighteen year-olds in Wisconsin are unable to their obtain drivers' licenses because they don't have the approximate \$300 needed to pay for a mandatory driver's education course, either from their high school system or from a private driver training school. Subsidized driver's education for low-income youth statewide was discontinued in 2002 as a result of a state budget cut; prior to 2002, the state budget provided from \$3,500,000 to \$5,000,000 per year for this purpose.

Since driving is such a major element of Wisconsin's culture, persons who are low-income tend to drive whether or not they have a driver's license— often with negative consequences. Statewide, there are currently 417,832 driver's license suspensions or revocations. In the state's largest county, Milwaukee, that number is 116,357 (Source: Wisconsin Department of Transportation, Bureau of Driver Services Citations & Withdrawals Section, September 2007). In addition, over 50 percent of those under suspension or revocation in Milwaukee County never had a license in the first place.

### Impact:

- (1) Employability- Low-income youth are at a two-year disadvantage to their more fortunate peers whose parents can financially assist them to obtain a license at age 16.
- (2) Workforce development- Fewer residents available for apprenticeships, manual or trade skill jobs, and jobs located in the suburbs or neighboring areas, etc.
- (3) Public safety- basic safe driving skills are not systematically communicated to drivers who do not obtain a license.
- (4) Respect for the law- a culture of driving without a license is developing, leading to disproportionate suspension and revocation of driving privileges for this population.
- (5) Criminal justice system- police and courts are burdened with disproportionate numbers of driver's license suspension/revocation cases, the majority from an inability to pay fines rather than from unsafe driving, affecting their ability to focus on other activities.

**Solution:** Restore affordable driver's education for low-income Wisconsin youth by developing an adequate and dependable statewide revenue stream. This can be achieved by enacting a \$1.00 "driver's education supplement" to each license plate renewal in the state.

The Wisconsin Department of Transportation (WisDOT) would generate the funds, which would be allocated through the Department of Administration (DOA) to the Department of Public Instruction (DPI) for distribution to school districts, technical colleges, and commercial business schools in cases where the demand surpasses the capacity of educational institutions.

These programs would favor an emphasis on driver's education as an incentive for good school attendance, academic performance or improvement, and/or community service and assess a sliding scale fee among low-income students.

Prepared by the Center for Driver's License Recovery and Employability, a program of Justice 2000; Milwaukee, Wisconsin.

- on on drunk driver  
fines  
moving violation  
surcharge

→ ~ \$4M from cars & light trucks

tie into licensing  
& employment  
problems



State of Wisconsin  
2009 - 2010 LEGISLATURE

LRB-1630/1

ARG:.....

in  
1/19

gjs

DOA:.....Byrnes, BB0458 - Create a grant program for drivers education  
FOR 2009-11 BUDGET -- NOT READY FOR INTRODUCTION

Do NOT Gen

1 AN ACT...; relating to: the budget.

*Analysis by the Legislative Reference Bureau*  
**TRANSPORTATION**

**DRIVERS AND MOTOR VEHICLES**

This bill requires DOT to develop and administer a program to provide grants to those offering approved driver education courses in public schools, nonpublic and private schools, and technical colleges, for purposes of supplementing the cost of providing these courses to low-income individuals. The bill creates an additional \$1 vehicle registration renewal fee which DOT must use for administering the program and awarding grants.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

2 SECTION 1. 20.395 (5) (cs) of the statutes is created to read:

3 20.395 (5) (cs) *Driver education grants, state funds.* All moneys received under  
4 s. 341.255 (6) for the purpose of administering the program and awarding grants  
5 under s. 85.56.

SECTION 2. 85.56 of the statutes is created to read:

**85.56 Driver Education Grant Program.** The department shall develop and administer a program to provide grants to those offering courses in driver education specified in s. 343.16 (1) (c) for purposes of supplementing the cost of providing these courses to low-income individuals. Grants awarded under this section shall be paid from the appropriation under s. 20.395 (5) (cs). The department shall promulgate rules to implement and administer this section, including rules establishing criteria and standards for grant eligibility of the course provider recipients and of the low-income individual beneficiaries, as well criteria and standards for evaluating and ranking grant applications and for determining the amount of the grants awarded.

SECTION 3. 341.255 (6) of the statutes is created to read:

341.255 (6) The department shall charge a fee of \$1, in addition to any other applicable fee under this chapter, for each vehicle registration renewal under this chapter. All fees collected under this subsection shall be credited to the appropriation under s. 20.395 (5) (cs).

(END)

## Gary, Aaron

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**From:** Byrnes, Tyler - DOA [Tyler.Byrnes@wisconsin.gov]  
**Sent:** Tuesday, January 20, 2009 9:07 AM  
**To:** Gary, Aaron  
**Subject:** RE: Draft 09-1630/1.

Annual.

Tyler

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**From:** Gary, Aaron [mailto:Aaron.Gary@legis.wisconsin.gov]  
**Sent:** Tuesday, January 20, 2009 9:04 AM  
**To:** Byrnes, Tyler - DOA  
**Subject:** RE: Draft 09-1630/1.

Tyler,

I assume you'll want a sum certain appropriation for this. Should it be annual, biennial, or continuing?  
Thanks. Aaron

Aaron R. Gary  
*Attorney, Legislative Reference Bureau*  
608.261.6926 (voice)  
608.264.6948 (fax)  
aaron.gary@legis.state.wi.us

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**From:** Byrnes, Tyler - DOA [mailto:Tyler.Byrnes@wisconsin.gov]  
**Sent:** Tuesday, January 20, 2009 8:51 AM  
**To:** Gary, Aaron  
**Subject:** Draft 09-1630/1.

Aaron,

It was decided to go ahead with the program for drivers Ed. without the \$1 increase on the registration fee. Instead its going to be a grant program with a flat \$4 million annually.

Thanks,

Tyler

01/20/2009





State of Wisconsin  
2009 - 2010 LEGISLATURE

LRB-1630/4 2

ARG:cjs:ph

in 1/22 / RMR  
Stays

DOA:.....Byrnes, BB0458 - Create a grant program for drivers education  
FOR 2009-11 BUDGET -- NOT READY FOR INTRODUCTION

Do NOT Gen

a sum certain appropriation  
from the transportation fund  
to provide funding

1 AN ACT ...; relating to: the budget.

*Analysis by the Legislative Reference Bureau*

**TRANSPORTATION**

**DRIVERS AND MOTOR VEHICLES**

This bill requires DOT to develop and administer a program to provide grants to those offering approved driver education courses in public schools, nonpublic and private schools, and technical colleges, for purposes of supplementing the cost of providing these courses to low-income individuals. The bill creates ~~an additional \$1 vehicle registration renewal fee which DOT must use for administering the program and awarding grants.~~

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

- 2 SECTION 1. 20.395 (5) (cs) of the statutes is created to read:
- 3 20.395 (5) (cs) Driver education grants, state funds. *The amounts in the schedule*
- 4 s. 341.255 (6) for the purpose of administering the program and awarding grants
- 5 under s. 85.56.

note: bud

**SECTION 2.** 85.56 of the statutes is created to read:

**85.56 Driver Education Grant Program.** The department shall develop and administer a program to provide grants to those offering courses in driver education specified in s. 343.16 (1) (c) for purposes of supplementing the cost of providing these courses to low-income individuals. Grants awarded under this section shall be paid from the appropriation under s. 20.395 <sup>2 35</sup> (~~\$~~) (~~cs~~). The department shall promulgate rules to implement and administer this section, including rules establishing criteria and standards for grant eligibility of the course provider recipients and of the low-income individual beneficiaries, as well criteria and standards for evaluating and ranking grant applications and for determining the amount of the grants awarded.

**SECTION 3.** 341.255 (6) of the statutes is created to read:

341.255 (6) The department shall charge a fee of \$1, in addition to any other applicable fee under this chapter, for each vehicle registration renewal under this chapter. All fees collected under this subsection shall be credited to the appropriation under s. 20.395 (5) (cs).

**(END)**



State of Wisconsin  
2009 - 2010 LEGISLATURE

LRB-1630/2

ARG:cjs:jf

DOA:.....Byrnes, BB0458 - Create a grant program for drivers education  
FOR 2009-11 BUDGET -- NOT READY FOR INTRODUCTION

1     **AN ACT ...; relating to:** the budget.

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*Analysis by the Legislative Reference Bureau*

**TRANSPORTATION**

**DRIVERS AND MOTOR VEHICLES**

This bill requires DOT to develop and administer a program to provide grants to those offering approved driver education courses in public schools, nonpublic and private schools, and technical colleges, for purposes of supplementing the cost of providing these courses to low-income individuals. The bill creates a sum certain appropriation from the transportation fund to provide funding for the program.

For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

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*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

2           **SECTION 1.** 20.395 (2) (js) of the statutes is created to read:

3           20.395 (2) (js) *Driver education grants, state funds.* The amounts in the  
4     schedule for administering the program and awarding grants under s. 85.56.

\*\*\*\*NOTE: This SECTION involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

1       **SECTION 2.** 85.56 of the statutes is created to read:

2       **85.56 Driver Education Grant Program.** The department shall develop  
3 and administer a program to provide grants to those offering courses in driver  
4 education specified in s. 343.16 (1) (c) for purposes of supplementing the cost of  
5 providing these courses to low-income individuals. Grants awarded under this  
6 section shall be paid from the appropriation under s. 20.395 (2) (js). The department  
7 shall promulgate rules to implement and administer this section, including rules  
8 establishing criteria and standards for grant eligibility of the course provider  
9 recipients and of the low-income individual beneficiaries, as well criteria and  
10 standards for evaluating and ranking grant applications and for determining the  
11 amount of the grants awarded.

12                               **(END)**